

COMMUNITY PARTICIPATION IN DEVELOPMENT PLANNING MEETINGS IN PANGI VILLAGE BAOLAN DISTRICT TOLITOLI REGENCY

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Abstract

Development at the village level is a crucial aspect in the development of a country. Community participation in the development planning process has a very important role in determining the success of the development program. This research aims to identify the level of community participation in development planning deliberations, as well as the factors that influence their level of participation. The research method used is qualitative research with data collection through interviews, observation and documentation studies. The research results show that community participation in development planning deliberations in Pangi Village still faces a number of challenges, such as a lack of community awareness of the importance of their role in the process, as well as communication obstacles and information accessibility. However, there are also a number of factors that increase community participation, such as the active involvement of the village government and awareness of the benefits that can be obtained through participation in the development planning process.

Keywords: *Community Participation, Village Development Planning Deliberation.*

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INTRODUCTION

The success of implementing community development is very dependent on the role of government and society. Both must be able to create synergy. Without involving the community, the government will not be able to achieve optimal development results.

Apart from requiring community involvement, development also requires the right strategy so that it can be more efficient in terms of financing and effective in terms of results. Choosing a development strategy is important because it will determine the role of the government and the role of society, so that both parties are able to play an optimal and synergistic role.

The involvement of the wider community is one of the most important keys to successful development. By involving the community in the development process, the government will not implement a top down development system but will implement a bottom up system where proposals originating from the community become important input in regional development efforts.

Participation in society is often discussed in various regions, both in urban and rural areas, because we can see the huge influence of community participation, community participation really determines the success of planning or programs around them, the success of a program without community participation

It will not run well, community participation will be needed in planning or programs so that the program can run properly. The planned programs are definitely closely related to community development, for this reason the community is required to participate in this development.

In realizing this participation, the government has established a forum used to carry out development planning, known as Musrenbang (development planning deliberation). As a participatory planning mechanism that is bottom up planning. This Musrenbang starts from the lowest government unit, namely the sub-district or village level and then hierarchically goes up to the top, namely the sub-district and district or city levels.

In preparing village level planning, the village government is obliged to hold development planning meetings. Law Number 6 of 20014 concerning villages, states that village development planning meetings determine village development priorities, programs, activities and needs which are funded by the village income and expenditure budget, village community self-help, and the district or city income and expenditure budget.

Village Musrenbang is a Dialogue Forum between the Village government and other stakeholders which is carried out in a participatory manner to discuss and agree on development programs that can improve the condition of the village for 5 (five) and 1 (one) years. In the village Musrenbang, the village government and various components of the community work together to think about ways to advance their village through village development programs.

From the background above, the author is interested in raising the title:

"Community Participation in Pangi Village Development Planning Deliberations, Tolitoli Regency".

Formulation of the problem

Based on the main ideas in the background above, the formulation of the problem to be examined in this research is:

"How is Community Participation in Pangi Village Development Planning Deliberations, Tolitoli Regency".

METHODOLOGY

This type of research uses qualitative methods with a descriptive approach, so that the case studies obtained in this research can be compared with the experiences of other researchers. So it is easy to check and control community participation in village development planning deliberations. In this research, observations were made with stakeholders, namely the village government and some of the community, to obtain information and documents related to the research conducted by the researcher.

RESULTS AND DISCUSSION

Participation is the role of a person or community group in the development process, either in the form of statements or in the form of activities by providing input, Sumaryadi (2005:46).

Community participation in the implementation of village development is intended as an effort to realize good governance which has participatory, transparent and responsible principles in the implementation of government and development in order to achieve maximum benefits for the community in the village.

The implementation of participatory elements is expected to color the planning and implementation of activities so that what is programmed can provide significant benefits in increasing the welfare of village communities.

It is hoped that the importance of participatory elements in managing village development can provide multiple benefits for the community. Implementation of development that prioritizes the principle of self-management can provide additional income for the community so that the development implementation budget can be distributed to the community in the village which in turn can increase the purchasing power of the community in meeting their basic needs. Apart from that, the results of development implementation can be ensured to be of good quality because what is being done is to fulfill the interests of the community itself.

To discuss the implementation of community participation in Pangi Village, Baolan District, in development planning deliberations in Pangi Village, Baolan District, the following will be explained by researchers based on the results of research conducted in Pangi Village, Baolan District.

Community Participation in Planning

According to the Minister of Home Affairs Regulation Number 20 of 2018 concerning Village Financial Management, Article 32 states that the Village Secretary prepares and proposes a draft APBDes to the Village Head. Furthermore, the Draft Village Regulations regarding APBDes are submitted by the Village Head to the BPD to be discussed and agreed upon together in the BPD deliberation. The Draft Village Regulation on APBDes is jointly agreed upon no later than October of the current year. In the event that the BPD does not agree to the draft Village Regulation concerning the Village Government Submission submitted by the Village Head, the village government can only carry out activities relating to operational expenses for village government administration using the previous year's ceiling. The draft Village

Regulation concerning APBDes which has been agreed upon by the Village Head together with the BPD is then submitted to the Regent for evaluation. The Village Head cannot make the APBDes Draft into a Village Regulation agreed upon with the BPD before it is evaluated by the Regent. As proof that the Regent has evaluated the APBDes Draft submitted by the Village Head, the Regent issues a Regent's Decree regarding the Evaluation Results of the APBDes Draft. If the Regent does not issue a Decree regarding the Evaluation Results of the Draft APBDes submitted by the Village Head within 20 working days from the date of receipt of the Draft APBDes by the Regent, then the Village Secretary will determine the Draft APBDes as a Village Regulation in the Village Gazette. Considering the large number of villages in Tolitoli Regency, the Regent has delegated the authority to evaluate the APBDes Draft to the Subdistrict Head as an extension of the Regent in the subdistrict.

The Village Head establishes Village Head Regulations as the basis for implementing activities. In Article 33, on the basis of a joint agreement between the Village Head and BPD which has been evaluated by the Regent, the Village Head prepares a Draft Village Head Regulation regarding the elaboration of the APBD. The draft Village Regulation concerning APBDes is submitted by the Village Head to the regent or mayor through the sub-district head or other designation no later than 3 days after it is agreed for evaluation. In Article 35, the regent can invite the Village Head or village officials involved in carrying out the evaluation. The results of the evaluation are stated in the regent's decision and submitted to the Village Head no later than 20 working days from the receipt of the draft in question. In Article 39 the Village Head conveys APBDes information to the community through information media. This is intended so that the wider community in the village can find out information about development that will be implemented in the village.

Community Participation in Planning Preparation in Pangi Village

Planning in Pangi Village, Baolan District is technically guided by Minister of Home Affairs Regulation Number 20 of 2018 concerning Village Financial Management. This can be seen in the village meeting which is held once every 6 years to prepare the RPJMDes and every year to prepare the RKPDes and Draft APBDes which are equipped with invitations, minutes, documentation and also minutes. And also regarding the APBDes Draft, it has been implemented in accordance with joint deliberations with the BPD, Village Apparatus, LPM, community elements and other village officials every year accompanied by an invitation. The attendance list, documentation and minutes are then agreed upon with the BPD according to the results of joint deliberations. The Village Revenue and Expenditure Budget (APBDes) has been prepared based on the RKPDes and then submitted to the Regent through the Subdistrict Head for evaluation as a basis for determining the RAPBDes to become Village Regulations on Village Revenue and Expenditure Budget (APBDes). The planning carried out in Pangi Village, Baolan District has been evaluated by the regent through the sub-district head and the regent has issued the evaluation results which are then promulgated by the Village Secretary in the Village Gazette.

In preparing the Pangi Village development plan according to the results of interviews conducted at the Pangi Village Office with the informant Nahrullah, SM (Village Head) revealed that:

"After I was appointed Village Head in 2021, the first task I carried out at that time was to form a RKPDes Drafting Team as a legal order that had to be fulfilled. I did not create a new RPJMDes but only continued the previous Village Head's RPJMDes because I was actually the replacement Village Head since the previous Village Head died. It was this team that I gave the task of compiling the Pangi Village RKPDes by first gathering the aspirations of all levels of society in Pangi Village. I don't want any development planning that doesn't suit the wishes of the people in the hamlets. "Therefore, through the Decree that I issued, I also ordered the Chairman of the Drafting Team to immediately coordinate with all the Hamlet Heads in the Pangi Village area so that each Hamlet Head holds a hamlet consultation with the community in his area."

The answer of the informant (Village Head) above, in essence, illustrates that the main person responsible for managing development in Pangi Village, Baolan District, Tolitoli Regency opens the widest possible space for the community to participate and be involved in decision making regarding what development plans the community in the village needs. . Paying attention to the main concept in national development where the government at all levels is intended not only as a regional leader but more than that the government must appear in the midst of society as a motivator, facilitator as well as a role model for the community.

Regarding the opportunity for the community of Pangi Village, Baolan District, Tolitoli Regency to take part in the village development process starting from the plan preparation aspect, the answers of informants (Village Heads) in this research provide strong information that there is support and even opportunities given to the community to be involved in the village development process. Although the involvement of the community in Pangi Village, Baolan District, Tolitoli Regency, did not start from the initial process of the planning cycle, in this case the preparation of the RMJMDes, the researchers assess that this occurred as a technical result where the previous village head died during his term of office so that the new village head became the head. village which continues the remaining term of office of the previous village head. Apart from that, the RPJMDes left by the previous village head is still considered relevant to the economic indicators of Pangi Village, Baolan District, Tolitoli Regency.

This information was confirmed through the explanation of Safril, S.Pd. (Village Secretary) as Chair of the RKPDes Drafting Team and APBDes Draft, as follows:

"The Elected Village Head appointed me as Chair of the Team for Preparing the RKPDes as well as Preparing the APBDes. At that time we no longer prepared the RPJMDes because the existing RPJMDes was still suitable for us to implement. As Chair of the Team for Preparing the RKPDes and APBDes for Fiscal Year 2022, I immediately took preparatory steps so that in preparing these documents, all community components in the villages spread across the existing hamlets were involved. Then, as Chair of the preparation team, he carried out the stages, including re-planning according to the existing RPJMDes, taking into account the Vision and Mission that the elected Village Head wanted to achieve, which was conveyed during the campaign before the Village Head election. Then synchronize the district programs that will enter the villages with the needs of the people in the hamlets. After everyone is involved, the APBDes Document is then prepared. "Then prepare a Draft Village

Regulation regarding the 2022 Fiscal Year APBDes to be further discussed at the Village Level Deliberation forum before being submitted to the BPD for mutual approval."

The informant's answer (Village Secretary) strengthens the previous informant's answer, in this case the Head of Pangi Village, Baolan District, Tolitoli Regency. Thus, it shows that the implementation of community involvement in the development process where the village government/village officials must appear as motivators and facilitators is running with the desired expectations. The information obtained in this research shows the strong integration of work between the Village Head and the Village Secretary in creating space for the people of Pangi Village, Baolan District, Tolitoli Regency to participate in the development process that will be implemented in the village.

Regarding the preparation of the Pangi Village RKPDes, Baolan District, informants on behalf of Herwansah (Head of Delas Hamlet), Alinuddin (Head of Boboanjam Hamlet), and Harmoko (Head of Simalipan Hamlet), gave the same explanation as follows:

"Before the Draft RKPDes was discussed in the Village Deliberation forum, we in the hamlet held a Hamlet Consultation by involving the community to discuss the needs we needed in the hamlet. In the Village Consultation that we hold, all communities are involved in conveying their aspirations with full family spirit. We will then convey the results of the Village Consultation to the Village Secretary as Chair of the RKPDes and APBDes Drafting Team for the first year of the Village Head's leadership as material for discussion at the Village Deliberation level. "Thus, I can conclude that what is contained in the RKPDes and APBDes documents is the agreement of all levels of society from the 3 (three) hamlets in Pangi Village."

The answers given by each of the 3 (three) informants mentioned above were reduced by the researcher with the consideration that in essence, to the same question, 3 (three) different informants gave the same answers.

Examining the results of data reduction from 3 (three) informants, the researcher considers that the form of community involvement in Pangi Village, Baolan District, Tolitoli Regency is contained in the final document product produced, where the document is the result of absorbing community aspirations from all hamlets in Pangi Village, Baolan District, Regency. Tolitoli. The documents in question are the RKPDes Document and the APBDes Draft Document.

This explanation was confirmed by the respective Community Figures Rahman (Delas Hamlet Resident), Abd Rajab (Boboanjam Hamlet Resident), and Nur Lela (Simalipan Hamlet Resident), as follows:

"We had a meeting with the community at the hamlet head's house to discuss the development plans we needed in our hamlet for the next 1 year and to discuss what developments were urgent to be carried out. "Based on our agreement in the hamlet, the urgent development we needed was included in the RKPDes and APBDes documents for the first year of the head's leadership."

As was the case with the previous informant's answers, the researcher also used data reduction techniques for the answers of the informants (public figures). From the informant's answers, information was obtained on the condition of the object under study which occurred in Pangi Village, Baolan District, Tolitoli Regency. The

information in question is information that is believed to be true, where informants (community leaders) share that there are often meetings involving the community, where the meeting in question is a village level meeting chaired by the Village Head. Based on this information, when linked with information from previous informants, it shows that meetings to discuss village development plans in Pangsi Village, Baolan District, Tolitoli Regency, are not only held at the hamlet level (rembug hamlet) but are also held at the village level (village deliberation). This means that the planning documents for Pangsi Village, Baolan District, Tolitoli Regency, both in the form of RKPDes and Draft APBDes, are the result of full accommodation from levels of society in Pangsi Village, Baolan District, Tolitoli Regency.

Furthermore, Andi Firmansyah as Chairman of the BPD explained that:

"Before the Village Head carries out development activities, we first discuss the RKPDes Draft proposed by the village head together with BPD members and elements of the village apparatus and present regional officials, in this case the hamlet head, to harmonize the Village Head's proposals in the RKPDes Draft and APBDes Draft with the needs of the community in the hamlet. then we agree together."

From the answers of the informants above, it is clear that the implementation of the meaning of community participation in village development, especially at the plan preparation stage, is carried out in stages, namely:

The hamlet discussion was led by each hamlet head by presenting the community in his hamlet;

The Village Deliberation is led by the Village Head by presenting community leaders and stakeholders; And

The joint discussion between Village Officials and the BPD was led by the BPD Chair by presenting all members of the BPD, Village Apparatus and Regional Apparatus (Village Chief).

Citations and References

Development is a change process that is planned to improve various aspects of people's lives. Thus, the development process occurs in all aspects of community life, economic, social, cultural, political, which takes place at the macro (national) and micro levels.

According to Todorov (2011:46) development must be seen as a multidimensional process which includes fundamental changes in social structure, community behavior, improvements in institutions which are in line with increasing economic growth, reducing unequal distribution of income and eradicating poverty.

According to Fakih (2001:10) development is a neutral noun which means it is a word used to describe processes and efforts that improve economic, political, cultural life, community infrastructure and so on.

According to Galtung and Trijono (2007:3) development is an effort to fulfill basic human needs, both individually and in groups, in ways that do not cause damage to either social life or the natural environment.

According to Katz and Yuwono, large development from a certain situation to a situation that is considered more valuable "in general, the goals of development are

the development of the nation's "National Building" or socio-economic development. Effendi (2002:2)

According to Effendi, development is an effort to increase all resources carried out in a planned and sustainable manner with the principle of equitable and just use. Rogers (Rochajat, et al: 2011: 3)

According to Rogers (Rochajat, et al: 2011:3) development is a useful change towards a social and economic system that is decided as the will of one nation.

The conclusion from several experts above is that it can be interpreted that development is a process of change that occurs through a conscious and planned search for improvement.

among alternative ways that are efficient and rational to achieve these goals.

Meanwhile, according to Lios Yulianto, development planning is a process for determining appropriate future actions, through a sequence of choices, with available resources.

Participation, as a concept in community development, is used generally and widely. Participation is a central concept and basic principle of community development because, among many things, participation is closely related to the idea of human rights.

Winardi (2005:79) states "participation is a person's participation both mentally and emotionally to contribute to the decision-making process, especially regarding issues where the person concerned is personally involved in carrying out responsibility for doing these things".

Davis (2000:142) participation is the mental and emotional involvement of a person or individual in a group situation that encourages him to contribute to group goals and take responsibility for his actions.

According to Yuwono (2001:201-202) participation is making decisions by suggesting groups or communities get involved in the form of conveying suggestions and opinions, materials, skills, goods and services. Meanwhile, Sumaryadi (2005:46) participation is the role of a person or community group in the development process, either in the form of statements or in the form of activities by providing input.

Basically, there are many factors that influence the degree that is reflected in behavior and activity in an activity. Factors that influence degrees include education, income and employment of community members in the case of students' parents. Educational factors do influence a person's behavior in accepting and rejecting newly perceived changes. Educated people tend to be more receptive to innovation when viewed from the perspective of ease (accessibility) or in obtaining information that influences their attitudes. Someone who has a degree of education has a greater opportunity to reach sources of information.

Bibliography Writing

Bibliography is a list of written works that the author reads in preparing his article and then used as a reference. Scientific articles, bibliography should exist as a complement to references and reference source instructions. Writing a bibliography follows the rules in these guidelines. Bibliography writing using auto-citation applications (mendeley, Zetero, and the like)

CONCLUSION

This research has revealed the important role of community participation in the Development Planning Deliberation process in Pangi Village. The research results show that community participation in the stages of problem identification, development plan preparation, budget allocation, and implementation evaluation are key elements in ensuring the success and relevance of village development. The Pangi Village community is actively involved in this process and is able to make significant contributions in planning and implementing development programs.

Community participation in Development Planning Deliberations not only increases transparency and accountability, but also produces development plans that are more in line with community needs and aspirations. This strengthens the community's sense of ownership of the development process, which in turn contributes to more sustainable and competitive development.

ACKNOWLEDGMENTS (If Needed)

Thank you to the lecturers and supervisors as well as the Development Economics study program and the Mujahidin College of Economics campus for supporting the completion of the current research article.

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